



TENDER SPECIFICATIONS

Open Invitation to Tender

No. CEPOL/PR/OP/2014/001

Temporary Employment Agency Services in Budapest

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SECTION A – INTRODUCTION

A.1. SUMMARY

Contracting authority	European Police College (hereafter referred to as CEPOL).
Purpose	The purpose of procurement is to award a framework service contract for the provision of temporary employment agency services (provision of temporary staff) in Budapest, Hungary.
Lots	This procurement is not divided into lots.
Volume (maximum)	<p>CEPOL estimates, without this being binding, that the aggregate value of all specific orders signed with all contractors during the initial duration of 12 months of the framework contract shall not exceed EUR 100,000 (excluding VAT) and that the aggregate value of all specific orders signed with all contractors over the maximum possible duration of 48 months of the framework contract shall not exceed EUR 400,000.</p> <p>CEPOL may at a later stage exercise the option to increase the maximum contract volume via negotiated procedure with the successful tenderer in accordance with Art. 134 (1) (f) of the Rules of Application (Commission Delegated Regulation (EU) No. 1268/2012 of 29 October 2012 on the rules of application of Regulation (EU, Euratom) No. 966/2012 of the European Parliament and of the Council on the financial rules applicable to the general budget of the Union).</p>
Type of contract	CEPOL wishes to conclude Multiple Framework Contracts in Cascade (Framework Contract) with maximum 3 (three) contractors for the provision of the required services. The framework contract will be implemented through specific contracts. Please note that signature of a framework contract imposes no obligation on CEPOL to purchase the services. Only implementation of the framework contract through Specific Contracts is binding on CEPOL.
Duration of contract	The duration of the contract shall not exceed an initial fixed term of 12 months. The Contract may be renewed up to three times, each time for a period of provision of services of 12 months.

Main place of performance of services	The services will be provided at the CEPOL premises in Budapest, Hungary, located at the following address: Ó utca 27 1066 Budapest Hungary
Variants	Not accepted.
Joint offers	Permitted.
Subcontracting	Permitted. However, any intention to sub-contract must be clearly announced in the offer.



A.2. WHAT IS CEPOL?

The European Police College (CEPOL) is the European agency tasked with organising training for senior police officers in Member States of the European Union. CEPOL brings together senior police officers across Europe to encourage cross-border cooperation in the fight against crime and maintenance of public security and law and order.

CEPOL began operating as an EU agency on 1 January 2006 (Council Decision 2005/681/JHA of 17 September 2005). CEPOL has an annual budget of approximately 8.4 million euro funded by the European Communities. CEPOL operates as a network where the activities — courses, seminars, conferences and meetings — are implemented in and by Member States, mainly by the national senior police training colleges.

The current seat of the Agency is Bramshill, Hampshire, United Kingdom. The Bramshill site will close and the future seat of the Agency is currently under negotiation.

CEPOL organises between 70–100 courses, seminars and conferences per year on key topics relevant to police forces in Europe, as well as carrying out specialised projects such as the CEPOL exchange programme for senior officers.

CEPOL also focuses on developing common curricula to harmonise training programmes, combating cross-border crime through specialist training; disseminating good practice and research findings; providing training for trainers; providing training for police authorities in candidate countries; and providing a state-of-the-art electronic network for sharing knowledge and best practice.

A.3. WHAT IS PROCUREMENT?

Procurement covers public contracts as well as procurement procedures. Public contracts are defined as purchases by a public authority of services, goods or works. A procurement procedure is the structured way that leads to the award of a public contract.

The purpose is:

- (i) to guarantee the widest possible participation of economic operators,
- (ii) to ensure the transparency of operations, and
- (iii) to obtain the desired quality of services, supplies and works at the best possible price.

Offers submitted in the context of a procurement procedure are referred to as “tenders”.

An economic operator who has submitted a tender is referred to as “tenderer”.

An economic operator who has been awarded the contract is referred to as “contractor”.

CEPOL procurement is governed by the Regulation (EU, EURATOM) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002 and Commission Delegated Regulation (EU) No 1268/2012 of 29 October 2012 on the rules of application of Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council on the financial rules applicable to the general budget of the Union.

A.4. CONFIDENTIALITY & PUBLIC ACCESS TO DOCUMENTS

In the general implementation of its activities and for the processing of tendering procedures in particular, CEPOL observes the following rules:

- Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 and Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data, and;
- Council Regulation (EC) No 1049/2001 of 30 May 2001 regarding public access to European Parliament, Council and Commission documents.

A.5 PARTICIPATION IN THE PROCUREMENT PROCEDURE

This procurement procedure is open to any natural or legal person wishing to bid for the assignment and established in any of the European Union Member States, Norway, Iceland, Liechtenstein or Switzerland.

In addition, tenderers must not be in any situation of exclusion under the exclusion criteria (see section indicated in section B.6.1. of these tender specifications) and must have the legal capacity to allow them to participate in this tender procedure (see section indicated in section B.6.2.1. of these tender specifications).

Please note that any attempt by a tenderer to obtain confidential information, enter into unlawful agreements with competitors or influence the evaluation committee or CEPOL during the process of examining, clarifying, evaluating and comparing tenders will lead to the rejection of his tender and may result in administrative penalties.

A.6. CAN A CONSORTIUM SUBMIT A TENDER? IS SUBCONTRACTING ALLOWED?

Consortia of economic operators are authorised to submit tenders (joint offers) in compliance with the terms and conditions specified in Section E.1.

The tenderer may subcontract the tasks specified in Section B.1 (Technical specifications) to other economic operators in compliance with the terms and conditions for subcontracting specified in Section E.2.

SECTION B – SPECIFIC INFORMATION ON THIS PROCUREMENT PROCEDURE

N.B. This section describes in detail the goods and/or services that CEPOL wishes to acquire. It also provides information on the contract that will be signed following the conclusion of the procurement procedure and provides instructions and guidance to the economic operators willing to submit tenders about the content and nature of the tender they have to submit. Furthermore, it describes in detail how the tenderers and the tenders will be assessed by CEPOL against the exclusion, selection and award criteria and how the successful tenderer(s) will be identified.



The technical specifications will serve as the contractor's mandate during the contract execution and the entire tender specifications will become an integral part of the contract that will be concluded following the award.

B.1. TECHNICAL SPECIFICATIONS

B.1.1. OBJECTIVE AND SCOPE OF THE INVITATION TO TENDER

To achieve its objectives, CEPOL recruits statutory staff. CEPOL's recruitment procedure is regulated by the Staff Regulations and Conditions of Employment of Other Servants (CEOS) of the European Communities, and their implementing rules.

From time to time, CEPOL needs to call upon temporary staff to carry out tasks that cannot be carried out by the CEPOL's statutory staff, e.g.:

- replacement of CEPOL statutory staff member(s) in the event of long-term illness, maternity leave, parental or family leave, other long-term absences, and any other entitled leaves;
- periods of heavy workload, which require an additional workforce for a fixed period of time;
- specific projects and/or tasks, to be performed on a temporary basis, which require specific competences which are not available within CEPOL;
- assisting different events, meetings and workshops, organized by CEPOL;
- receptions and welcoming events.

CEPOL is currently located in Bramshill, Hampshire, United Kingdom.

In accordance with the Regulation (EU) No 543/2014 of the European Parliament and the Council (OJ L 163, 29.5.2014, p. 5), the new seat of CEPOL as of 1 September 2014 shall be in Budapest, Hungary.

Consequently, in September 2014, CEPOL will relocate to Budapest, Hungary and as of 1 October 2014 will start operations from the following new address:

**Ó utca 27
1066 Budapest
Hungary**

Currently CEPOL has a framework contract in place for the provision of temporary staff to work on its premises in Bramshill, United Kingdom. However, under the current contract the temporary staff services cannot be provided in Budapest, Hungary.

In order to ensure business continuity CEPOL has previously awarded a short term framework contract to Manpower Munkaerő-Szervezési Kft. for the provision of temporary staff to CEPOL in Budapest over a transitional period of 4 months until a long term contract is awarded. The contract with Manpower Munkaerő-Szervezési Kft. is valid from 12 August 2014 until 11 December 2014.



The objective of this invitation to tender is to award a long term Multiple Framework Contract in Cascade (hereinafter referred to as framework contract) to maximum 3 (three) contractors for the provision of temporary employment agency services (provision of temporary staff) in Budapest, Hungary. This framework contract will cover CEPOL’s needs for temporary staff for a period of up to 4 years after the expiry of the above mentioned contract with Manpower Munkaerő-Szervezési Kft.

The temporary staff services required in this invitation to tender will support tasks related to the activities of the following departments of CEPOL:

- Learning, Science, Research & Development Department
- Corporate Services Department
- Director’s staff

B.1.2. DESCRIPTION OF THE REQUIRED SERVICES

a) Description of services

CEPOL may need temporary staff as a complement to its statutory staff, under the following circumstances (indicative but not limited):

- replacement of CEPOL statutory staff member(s) in the event of long-term illness, maternity leave, parental or family leave, other long-term absences, and any other entitled leaves;
- periods of heavy workload, which require an additional workforce for a fixed period of time;
- specific projects and/or tasks, to be performed on a temporary basis, which require specific competences which are not available within CEPOL;
- assisting different events, meetings and workshops, organized by CEPOL;
- receptions and welcoming events.

The overall objective of the Framework Contract is to provide CEPOL with the necessary temporary staff in a timely fashion and in line with the profiles requested.

b) Description of job requirements

CEPOL may need to call on the services of temporary employment agencies that will work in this capacity and are duly authorized to run their businesses in the Hungary, to cover the further described temporary job requirements.

CEPOL might request temporary staff in a variety of activities within 4 (four) job categories. The following profiles are not exhaustive, they are indicative of the type of assignments likely to arise:

Temporary staff category	Profiles	Minimum educational requirements
Category I Technical support level	Support in the areas of: <ul style="list-style-type: none"> ▪ Reception and switchboard; ▪ Data input; 	Completed compulsory education and appropriate professional experience of one

Temporary staff category	Profiles	Minimum educational requirements
	<ul style="list-style-type: none"> ▪ Driver; ▪ Handyman; ▪ Other facility tasks. 	year.
Category II Technical assistant level	Support in the areas of: <ul style="list-style-type: none"> ▪ Finance and Procurement ▪ Human Resources; ▪ Organization of meetings and events; ▪ Clerical and secretarial support; ▪ Information and dissemination; ▪ Document management, filing and archiving; ▪ Data input; ▪ IT and logistics technical support; ▪ Travel and mission arrangement; 	Secondary education attested by a diploma giving access to postsecondary education and appropriate professional experience of one year.
Category III Assistant level	Support in the areas of: <ul style="list-style-type: none"> ▪ Human Resources; ▪ Administration; ▪ IT help desk and/or Web; ▪ Communication; ▪ Finance, Procurement and/or Legal. 	Post-secondary education attested by a diploma OR Secondary education attested by a diploma giving access to postsecondary education and appropriate professional experience of two years.
Category IV Administrator level	Organization and coordination in the areas of: <ul style="list-style-type: none"> ▪ Project Management; ▪ IT programming and/or Web; ▪ Communication; ▪ Administration; ▪ Human Resources; ▪ Finance, Procurement and/or Legal. 	Completed university studies of at least three years attested by a diploma and appropriate professional experience of at least one year.

In addition to the minimum requirements, the temporary staff will be required to have a very good command of English language, both written and oral (minimum C1 level of the Common European Framework of Reference for Languages). English is the working language of CEPOL. For specific activities, the knowledge of other European Union languages might also be required.

For all categories, computer literacy and in particular a good knowledge of MS Outlook, MS Office and Internet Explorer are required.

Specific training and experience: to be defined for each specific job and within the limits mentioned in the table.



Additional profiles may be requested, if CEPOL considers it necessary during the implementation of the Framework Contract and its specific contracts.

By requesting temporary staff, CEPOL will define the job description for the assignment, the skills and qualifications required, and the expected timeframe (starting date and duration). The duration may last from a few weeks up to several months, but normally is not anticipated to exceed 6 months.

c) Place of performance of services

The services have to be performed at the new CEPOL premises in Budapest, Hungary.

Travel time, travel costs, subsistence allowance or any other costs sustained by the temporary staff in order to work at CEPOL's premises will not be reimbursed by CEPOL to either the temporary staff or the contractor.

However, in certain cases, temporary staff might be required to travel on business mission on behalf of CEPOL. In such cases CEPOL will cover the travel costs, subsistence allowance or any other related costs in accordance with CEPOL's applicable travel rules and guidelines.

d) Working hours

Working hours for temporary staff shall be the same as those in force at CEPOL and in line with the Staff Regulations.¹ If the Staff Regulations are changed, the working hours of the temporary staff will be changed accordingly.

According to the needs of the service, temporary staff may be subject to special working hours appropriate to the functions they perform. The duration of the working week is 40 hours, i.e. 8 hours per day from Monday to Friday (from 9.00 am to 6:00 pm with a lunch break of 1 hour). Lunch break does not count into working hours.

Working at CEPOL, temporary staff shall work subject to CEPOL public holiday calendar, which differs from the Hungarian public holiday calendar to a certain extent. CEPOL has from 17 to 19 holiday days per year. As an indication, in 2015 the following days are CEPOL public holidays:

01/01/2015	Thursday, New Year's Days
02/01/2015	Friday, the day following New Year's Day
02/04/2015	Maundy Thursday
03/04/2015	Good Friday
06/04/2015	Easter Monday
01/05/2015	Friday, Labour Day
14/05/2015	Thursday, Ascension Day
25/05/2015	Whit Monday
20/08/2015	Thursday, Hungary National Day
23/10/2015	Friday, 1956 Revolution Memorial Day
02/11/2015	Monday, All Souls' Day
24/12/2015	6 days of end of year

¹ http://ec.europa.eu/civil_service/docs/toe100_en.pdf



25/12/2015	6 days of end of year
26/12/2015	6 days of end of year
27/12/2015	6 days of end of year
30/12/2015	6 days of end of year
31/12/2015	6 days of end of year

CEPOL will inform the contractor at the end of year N-1 of the schedule of CEPOL public holidays for the year N.

CEPOL's Unit where the temporary staff will be attributed will check the hours worked and will be responsible of the signature of the time sheets (the template to be agreed by CEPOL and the contractor), which will be later attached to the contractor's invoice. This will be the responsibility of each Head of Department/Unit or the respective administrative manager.

e) Remuneration of temporary staff

Under the terms of Article 5 Paragraph 1 of Directive 2008/104/EC of the European Parliament and of the Council of 19 November 2008 on temporary agency work² the basic working and employment conditions of temporary agency workers shall be, for the duration of their assignment at a user undertaking, at least those that would apply if they had been recruited directly by that undertaking to occupy the same job. The basic working and employment conditions means working and employment conditions laid down by legislation, regulations, administrative provisions, collective agreements and/or other binding general provisions in force in the user undertaking relating to the duration of working time, overtime, breaks, rest periods, night work, holidays and public holidays and pay.³ The working conditions and employment regulations shall apply inter alia to work remuneration. The remuneration of temporary staff to be applied under this contract is the European Union institutional contractual agent remuneration scale applicable under the terms of Conditions of Employment of Other Servants of the European Communities (Annex X shows a summary table of the remuneration applicable in 2014 with effect from 1 July 2012).

CEPOL will determine the category of each position based on the nature and importance of the functions, while the level based on the specific professional experience must be accredited by the contractor (i.e. the temporary employment agency) in the same way as in the rules applied when allocating a level to contractual agents. The gross monthly remuneration of the temporary staff will be obtained by applying the correction coefficient applicable for Hungary (which is 0.761 for 2014) to the basic monthly salary as defined in Annex X to these tender specifications.

Where the duration of assignment is less than one month or where the temporary staff does not work the full working hours (in accordance with paragraph d) above), the gross monthly remuneration will be calculated on a pro rata basis.

The following table provides examples of indicative gross monthly remuneration of temporary staff in force for 2014, which is subject to update (upwards/downwards) each year:

Category	Level (grade)	Experience	EUR / month (gross) for 2014
Group I	1	-	1,417.39

² <http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=OJ:L:2008:327:0009:01:EN:HTML>

³ Article 3 Paragraph 1 (f) of the Directive 2008/104/EC of the European Parliament and of the Council of 19 November 2008 on temporary agency work

Category	Level (grade)	Experience	EUR / month (gross) for 2014
Group II	4	up to 7 years	1,472.18
	5	more than 7 years	1,665.72
Group III	8	up to 7 years	1,884.80
	9	more than 7 years	2,132.54
	10	more than 15 years	2,412.83
Group IV	13	up to 7 years	2,412.83
	14	more than 7 years	2,729.99
	16	more than 20 years	3,494.84

This gross monthly remuneration must be broken down, on the pay slip of the temporary staff member, into the payment items. The contractor must be able to justify, at any time and upon the request of CEPOL or the temporary staff member, that the gross monthly payment shown on the pay slip or, if appropriate, the total gross remuneration paid throughout the contract to a temporary staff member is consistent with the gross monthly remuneration calculated as described above.

f) Situation of temporary incapacity of temporary staff

Temporary staff who is in a situation of temporary incapacity due to illness must notify both the contractor and CEPOL, of their unavailability on the first day of absence. In case of illness they are bound to provide a corresponding doctor's note. Staff in a situation of temporary incapacity will continue to receive their salary as laid down in the legislation. The contractor will be responsible for paying the salary without any repercussions on the invoicing.

When it is estimated that the incapacity will last 10 (ten) days or more, the contractor must make a replacement available to CEPOL. From the moment when it becomes aware of these circumstances, the contractor will be allowed a maximum term of 5 (five) working days to submit to CEPOL CVs of 3 (three) potential replacements with the required qualifications and experience, and, once a candidate has been chosen by CEPOL, the contractor must make him or her available within a maximum of 3 (three) working days. Any such replacement will not involve any additional cost to CEPOL.

In case of incapacity due to personal or professional contingencies, the contractor is obliged to provide a competent replacement person. For such replacements the same selection procedure and deadlines shall apply. Any such replacement will not involve any additional costs to CEPOL.

g) Personal data

The execution of the Framework Contract will require the processing of personal data (in particular, the data of temporary staff) by the contractor. When processing this data, the contractor(s) is bound to observe scrupulously the applicable Hungarian legislation on data protection.

The processing of personal data by CEPOL for the purpose of implementing this procurement procedure is subject to Regulation (EC) No. 45/2001.

h) Occupational risk prevention

Before any worker is made available to CEPOL, the contractor must have provided him or her with training in occupational risk prevention. Certificates providing evidence of this training, duly signed by the contractor, must be submitted by the temporary employment agency worker when he or she starts work.

The contractor shall undertake, for the duration of the contract, to comply with Hungarian legislation on the health and safety of workers in the workplace and any rules established by CEPOL on health and safety at work. CEPOL reserves the right to terminate the contract unilaterally if it becomes aware that the contractor is not complying with the obligations imposed by Hungarian law on the health and safety of workers in the workplace and also any rules established by CEPOL on health and safety at work that apply to its own workers.

CEPOL may impose, at the contractor's expense and without the need for any request to be made, any measures it considers appropriate to guarantee the health and safety of the contractor's workers if the contractor fails to comply with health and safety rules in force within CEPOL. The contractor shall not dispute the appropriateness of these measures. In particular, it may not refuse to be held liable for the costs incurred for whatever reason. CEPOL is entitled to stop the service immediately if it deems this to be necessary.

The contractor undertakes to inform CEPOL in writing, as quickly as possible, of any occupational accident suffered by its workers during the performance of the services covered by this contract. It shall enclose a report stating the causes of the accident and explaining whether the measures laid down in the applicable law on the subject were adopted to avoid it.

i) Security and confidentiality requirements

The temporary staff shall comply with CEPOL's security rules.

CEPOL may request temporary staff to provide a certificate of good conduct or equivalent (e.g. criminal records). In such case, CEPOL will specify this requirement in the job description.

The temporary staff will be requested to sign the CEPOL confidentiality agreement.

j) Responsibilities of the contractor (the temporary employment agency)

The contractor shall:

- perform with high level of professionalism, human resources competence and good service manner. The contractor must ensure that any staff performing under the contract has the professional qualifications and experience;
- comply with all the relevant Hungarian labour legislation, taxes, health insurance, social and pension contributions;
- ensure that temporary staff follow and obey the internal regulations and rules of CEPOL, is acknowledged with job description and any additional requirements, which may be applicable to the temporary staff;
- be responsible for mandatory medical check-ups for the temporary staff members;
- ensure the fulfillment of all legal and financial obligations towards the temporary staff. CEPOL may not under any circumstances be considered the temporary staff's employer;



- be able to communicate in a timely manner. The contractor's response time to requests or enquiries from CEPOL shall not exceed 2 (two) working days;
-
- The contractor shall appoint a contact person (contract manager) within their organisation, who will handle communications with CEPOL, supervise and manage CEPOL's requests, and liaise with CEPOL. The nominated contact person (contract manager) must possess a very good command of English language (C1 level). English shall be used throughout the implementation of the contract for all communication, reports and other documentation;
- be in touch with CEPOL on any temporary staff issues;
- give at least 1 (one) month notice to CEPOL of any change in the contractor's team, i.e. contact person, responsible person for signature of the specific contracts etc.;
- have an office in Budapest, Hungary.

k) Invoicing

The invoicing shall be done on a monthly basis. The contractor shall attach to the invoice the timesheets signed by CEPOL.

The invoice shall include as a minimum the following information:

- the name and surname of the temporary staff;
- the job profile;
- the invoiced period;
- the total number of hours worked during the invoiced period;
- the unit price and the total amount due;
- the reference number of the specific contract.

B.1.3. VARIANTS

Variants are alternatives to any technical or financial aspects, or to any contractual conditions described in invitation to tenders.

Variants are not permitted in this invitation to tender.

CEPOL will disregard any variants described in an offer, and reserves the right to reject such offers without further evaluation on the grounds that they do not comply with the tendering specifications.

B.1.4. DIVISION INTO LOTS

This procurement procedure is not divided into lots. The tenderer must be able to provide all services requested.

B.2. CONTRACT

B.2.1. TYPE OF CONTRACT AND ITS IMPLEMENTATION

CEPOL wishes to award a Multiple Framework Service Contract in cascade for the provision of the services described in the Section B.1 of the Tender Specifications, whereby similar contracts based on the draft model contract attached are concluded separately between CEPOL and three highest ranking tenderers by order of priority and to which CEPOL will propose the signature of specific contracts, following the order of selection.

A Framework Service Contract (Framework Contract) in cascade is designed to set the legal, financial, technical and administrative terms governing relations between the contracting parties during the duration of the contract.

The framework contract will be implemented through Specific Contracts that will be signed following the procedure described below.

Please note that signature of a framework contract imposes no obligation on CEPOL to purchase the services. Only implementation of the framework contract through Specific Contracts is binding on CEPOL. The specific contract is the contract by which the temporary staff is made available by the contractor to CEPOL. Only services provided under specific contracts shall give rise to payment entitlements. Signature of Framework Contract does not commit CEPOL to sign specific contracts and does not give the contractor(s) any exclusive rights to the services covered by the Framework Contract.

The details of the functioning of the cascade system and the signature of specific contracts are detailed below.

a) Candidate requests (Step 1)

The initial request for candidates from CEPOL will be sent by e-mail to the contractor's e-mail address specified in Article I.6 of the Framework Contract. This will contain the job requirements for the position to be filled, estimated duration of the assignment, training requirements, experience etc., and the maximum term for submission of documents for each candidate (minimum 10 (ten) and maximum of 30 (thirty) calendar days, depending on the type of profile). As a minimum requirement, these documents must include Curriculum Vitae (CV) using the EUROPASS CV format. The CV format can be downloaded from:

<http://europass.cedefop.europa.eu/en/documents/curriculum-vitae>.

Within 2 (two) working days of a request sent by CEPOL, the contractor shall inform CEPOL whether contractor intends to fulfil the request and to submit CVs of candidates (hence referred to as "a positive reply"). **If no positive reply is received from the contractor within the above mentioned timeframe, CEPOL will consider that the contractor is unable to fulfil the request and therefore the same request will be sent to the next contractors in cascade.**

Having provided a positive reply, the contractor shall identify suitable candidates. The contractor may advertise the requested profile(s), using media adverts, newspapers, websites, and/or online job portals. The contractor must present candidates that match the requested



profile description. The contractor must ensure that the proposed candidates possess the necessary professional qualifications for the duties to be carried out.

By the deadline laid down in the request (minimum 10 (ten) and maximum of 30 (thirty) calendar days, as specified in the request), the contractor must submit a minimum of 3 (three) and a maximum of 5 (five) candidates who meet the stated job requirements, indicated in order of priority.

Unsolicited applications by the contractor are not permitted. They must refrain from submitting candidates unless they have received a request from CEPOL.

The contractor must work in close and regular cooperation with responsible Units of CEPOL. The contractor works under his capacity and responsibility and does not represent CEPOL.

b) Selection of the successful candidate and award of specific contract (step 2)

CEPOL will notify the contractor of the names of the candidates that CEPOL wish to interview and the dates and times of the interviews, based on information received from the contractor. The candidates must be available for interviews at CEPOL premises within a short notice (minimum 1 (one) working day and maximum 3 (three) working days).

The quality of the candidates offered will be assessed, checking CVs in the interviews and the suitability of the candidates for the profile, requirements and knowledge set out in the request. If no suitable candidate is considered after the interviews, CEPOL will request the second contractor to submit candidates and the procedure described in Step 1 will start with the second contractor. The same applies if the second contractor also fails to submit a suitable candidate, and the cascade will apply to the third contractor of the Framework Contract. CEPOL is not obliged to select a candidate and reserves the right to reject all proposed candidates if they do not meet requirements.

The specific contract will be awarded once a suitable candidate has been selected by CEPOL. The selection of the candidates, based on the CV, the tests and the interviews, will be done on the basis of the requirements predefined in the request submitted by CEPOL. The candidate who is suitable and best meets the requirements will be selected. When none of the candidates is considered suitable in accordance with the requirements previously defined, and after informing the contractor of the reasons for the rejection, the cascade mechanism should apply.

c) Signature of specific contract (step 3)

Once a candidate has been selected for the job, CEPOL and the contractor will agree on the salary scale that should be in applicable to CEPOL for the particular staff category, and the specific contract will be drawn up based on the model contract between the contractor and CEPOL.

The contractor must provide to CEPOL the proof of the temporary staff's lawful employment - such as employment contracts (including the agreed wages). Additionally the following documents may be requested by CEPOL:

- information on the risk specific to the job to be carried out, duly signed by the worker;
- evidence of training in occupational risk prevention held by the worker, duly signed by the worker;



- CEPOL confidentiality agreement, duly signed by the person who will provide the service.

The required documents documentation shall be sent to CEPOL at the latest 2 (two) days prior the date the temporary staff is supposed to take up duties.

Within 5 (five) working days of a specific contract being sent by CEPOL to the contractor, CEPOL shall receive it back, duly signed and dated. In the event of failure to observe this deadline, the contractor shall be considered unavailable and the cascade mechanism shall be applied starting with Step 1.

Once the specific contract has been signed by both parties, it will be considered a firm order and will determine the start of contractual obligations. A temporary staff cannot begin work at CEPOL until the specific contract between CEPOL and the contractor has been signed by both parties.

Candidates proposed must be available at the start of the assignment and also be able to work at CEPOL premises, for the required period.

B.2.2. MODEL CONTRACT AND ACCEPTANCE OF THE TERMS AND CONDITIONS

A model Framework Contract is attached to these Tender Specifications as **Annex I**. The model specific contract is attached as Annex III of the model Framework Contract

In particular, the model contract indicates the method and the conditions for payments to the contractor.

The resulting contract with the successful tenderer will be based on this model contract.

Submission of a tender implies acceptance of all the terms and conditions set out in this invitation to tender and in the model contract and, where appropriate, waiver of the tenderer's own general or specific terms and conditions. It is binding on the tenderer to whom the contract is awarded for the duration of the contract.

CEPOL reserves the right to decline without further comment any tender that does not accept its model contract.

B.2.3. CONTRACT PRICES AND PRICE REVISION

The price of the services to be paid to the contractor will be the result of applying the coefficients (commission) offered by the contractor (in their Financial Proposal, see Annex III) to the gross monthly remuneration of the temporary staff, in accordance with the following formula:

$$P = G * C$$

where:

P = the price of the services

G = the gross monthly remuneration of the temporary staff



C = the coefficient (commission) offered by the contractor in their financial proposal.

For informative purposes only the indicative gross monthly remunerations of the temporary staff (for 2014) are given in paragraph e) of Section B.1.2 of these tender specifications, and the basic monthly salaries applicable by the CEPOL (for 2014) are detailed in Annex X.

The coefficients (commissions) applied must cover all the contractor's expenses, all contractor's contributions and any other contractor's payments established by law. Coefficients shall be fixed throughout the duration of the Framework Contract.

The coefficients (commissions) offered by the contractor shall be fixed for the duration of the contract and shall not be subject to revision.

B.2.4. DURATION OF THE CONTRACT

The duration of the Framework Contract shall not exceed an initial fixed term of 12 (twelve) months. The Framework Contract may be renewed up to 3 (three) times, each time for an additional period of 12 (twelve) months. The total duration of the Framework Contract shall not exceed 48 (forty eight) months.

B.2.5. VOLUME OF THE CONTRACT

CEPOL estimates, without this being binding, that the aggregate value of all specific orders signed with all contractors during the initial duration of 12 months of the framework contract shall not exceed EUR 100,000 (excluding VAT) and that the aggregate value of all specific orders signed with all contractors over the maximum possible duration of 48 months of the framework contract shall not exceed EUR 400,000.

CEPOL may at a later stage exercise the option to increase the maximum contract volume via negotiated procedure with the successful tenderer in accordance with Art. 134 (1) (f) of the Rules of Application (Commission Delegated Regulation (EU) No. 1268/2012 of 29 October 2012 on the rules of application of Regulation (EU, Euratom) No. 966/2012 of the European Parliament and of the Council on the financial rules applicable to the general budget of the Union).

B.2.6 PAYMENT

The payment periods and formalities are described in Article I.4 of the attached model contract (see Annex I).

The currency of payment will be the Euro.

B.2.7. CONTRACT IMPLEMENTATION TIMETABLE

A provisional timetable for the contract signature and subsequent provision of the interim services is given below.

The estimated date for signature of the contract is November 2014.



After the signature of the contract, a kick-off meeting will be held at CEPOL premises in Budapest, Hungary, in order to settle all the details of the contract performance. It is expected that the contract manager, responsible for the implementation of the framework contract, will be present at the meeting.

A performance review meeting with regards to the framework contract will be held once per year at CEPOL premises.

Performance review meetings in respect of the specific contracts may also be held at the request at CEPOL.

Action	Timetable
Signature of the framework contract	Reference date
Kick-off meeting	Reference date + 1 week
Signature of specific contracts	As and when required by CEPOL during the period of validity of the framework contract
Framework contract performance review Meeting	Once per year

B.3. THE CONTENT OF THE TECHNICAL PROPOSAL

The tenderers must use the **Technical Proposal Form (see Annex II)** in preparing their technical proposals.

B.4. THE CONTENT OF THE FINANCIAL PROPOSAL

The tenderers must use the **Financial Proposal Form (see Annex III)** in preparing their financial proposals.

Tenderers should fill in the table in the Annex III indicating four coefficients to be applied to the gross monthly remuneration of the temporary staff depending on the staff category, (i.e. for Staff Category I – coefficient A; for Staff Category II - coefficient B; for Staff Category III - coefficient C; for Staff Category IV - coefficient D). **Each coefficient (A, B, C and D) quoted by the tenderer cannot exceed 1,75. Tenders with higher coefficients will be rejected.** Tenderer must indicate coefficients with maximum 2 (two) decimal digits.

Based on the provided coefficients A, B, C and D the tenderer must calculate the “Average Coefficient” as it is prescribed in Annex III. The “Average Coefficient” will be used for evaluation of financial offer only and will not be used for calculation of the price during the contract implementation. Only the coefficients A, B, C and D will be used for calculation of the price during the contract implementation.

Each page of the financial proposal must be signed by an authorised representative of the tenderer.



The price of the services to be paid to the contractor will be the result of applying the coefficients (commission) offered by the contractor (to the gross monthly remuneration of the temporary staff, in accordance with the following formula:

$$P = G * C$$

where:

P = the price of the services

G = the gross monthly remuneration of the temporary staff

C = the coefficient (commission) offered by the contractor in their financial proposal.

For informative purposes only the indicative gross monthly remuneration of the temporary staff (for 2014) are given in paragraph e) of Section B.1.2 of these tender specifications, and the basic monthly salaries applicable by the CEPOL (for 2014) are detailed in Annex X.

The coefficients applied must cover all the contractor's expenses, all contractor's contributions and any other contractor's payments established by law. Coefficients shall be fixed throughout the duration of the Framework Contract.

The aggregate value of price paid by CEPOL may not exceed the total maximum amount for the duration of the Framework Contract as it is stated in Section B.2.5 of these tender specifications.

CEPOL, pursuant to the provisions of Articles 3 and 4 of the Protocol on the Privileges and Immunities of the European Union, is exempt from all duties, taxes and dues, including value added tax (VAT). Such charges may not therefore be included in the calculation of the price quoted.

VAT exemption is granted to CEPOL by the governments of the Member States, either through refunds upon presentation of documentary evidence or by direct exemption. For those countries where national legislation provides an exemption by means of reimbursement, the amount of VAT is to be shown separately. In case of doubt about the applicable VAT system, it is the tenderer's responsibility to contact his or her national authorities to clarify the way in which CEPOL is exempt from VAT.

CEPOL will reject tenders where no financial offer is proposed.

The currency of the contract will be the Euro.

N.B. The financial proposal shall be completely unambiguous. Your tender shall be disqualified, if it contains any statements preventing an accurate and complete comparison of the tenders (such as "To be discussed", "Conditional to", "Depending on X" etc.)

B.5. ASSESSMENT OF TENDERERS AND TENDERS

The assessments of tenderers and tenders will be conducted in accordance with the procedures described in **Section D**.

For joint tenders and for tenders envisaging subcontracting, **Section E** will apply.

B.6. ASSESSMENT OF TENDERERS: ELIGIBILITY AND CAPACITY

B.6.1. ELIGIBILITY OF THE TENDERER: EXCLUSION CRITERIA

Tenderers shall be excluded from participation in this procurement procedure if:

- a) they are bankrupt or being wound up, are having their affairs administered by the courts, have entered into an arrangement with creditors, have suspended business activities, are the subject of proceedings concerning those matters, or are in any analogous situation arising from a similar procedure provided for in national legislation or regulations;
- b) they or persons having powers of representation, decision making or control over them have been convicted of an offence concerning their professional conduct by a judgment of a competent authority of a Member State which has the force of res judicata;
- c) they have been guilty of grave professional misconduct proven by any means which the contracting authority can justify including by decisions of the EIB and international organisations;
- d) they are not in compliance with their obligations relating to the payment of social security contributions or the payment of taxes in accordance with the legal provisions of the country in which they are established or with those of the country of the contracting authority or those of the country where the contract is to be performed;
- e) they or persons having powers of representation, decision making or control over them have been the subject of a judgment which has the force of res judicata for fraud, corruption, involvement in a criminal organisation, money laundering or any other illegal activity, where such illegal activity is detrimental to the Union's financial interests;
- f) they are subject to an administrative penalty referred to in Article 109(1) of the Financial Regulation (Regulation (EU, EURATOM) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002).

In addition, the contract shall not be awarded to tenderers who, during the procurement procedure for that contract:

- are subject to a conflict of interests;

- are guilty of misrepresenting the information required by the contracting authority as a condition of participation in the procurement procedure or fail to supply that information;
- find themselves in one of the situations of exclusion, referred to in Article 106(1) of the Financial Regulation (Regulation (EU, EURATOM) No 966/2012 of the European Parliament and of the Council of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002), for the procurement procedure.

Any attempt by a tenderer to obtain confidential information, enter into unlawful agreements with competitors or influence the evaluation committee or CEPOL during the process of examining, clarifying, evaluating and comparing tenders will lead to the rejection of its tender and may result in administrative penalties.

Evidence to be provided:

The tenderers shall provide - in original - a declaration on honour drawn up according to the template found in **Annex IV**, dated and duly signed by the legal representative of the tenderer.

B.6.2. CAPACITY OF THE TENDERER: SELECTION CRITERIA

The tenderer must have the overall capabilities (technical / professional, economic / financial, legal) to perform the contract. If one of the selection criteria listed below is not positive, the tender may not be further evaluated.

As proof of the tenderer's capacity, as specified in this section, except for the cases where original documents are requested, copies of original certificates/documents issued by an official authority in the country of origin or provenance may be accepted.

B.6.2.1. ECONOMIC AND FINANCIAL CAPACITY and LEGAL CAPACITY

a) Economic and financial capacity - Selection criteria:

The tenderer must prove that he is in a stable financial position and he has the financial capacity to provide the required services. Furthermore, the tenderer's yearly turnover for each of the last three financial years for which accounts have been closed should be at least **EUR 300,000 per year**.

Evidence to be provided:

- financial statements (balance sheets & profit and loss account) for the last three financial years for which accounts have been closed, or equivalent documentation (e.g. where company law in the country in which the tenderer is established does not require the publication of the balance sheet);
- the tenderers may, where appropriate and for a particular contract, rely on the capacities of other entities, regardless of the legal nature of the links which it has with them. It must in that case prove to CEPOL that it will have at its disposal the resources necessary for performance of the contract, for example by producing an undertaking on the part of those entities to place those resources at its disposal. CEPOL may require that the tenderer and the entities referred above are jointly liable for the execution of the contract.

If, for any valid reason, the tenderer is unable to provide the documents requested by the contracting authority, he may prove his economic and financial standing by any other document which the contracting authority considers appropriate.

b) Legal capacity - Selection criteria:

The tenderer must prove that he is authorised to perform the contract under national law.

Evidence to be provided:

- a certificate of registration in the relevant trade or professional registers in the country of establishment/incorporation. If the tenderer is not required or allowed to register in such a register for reasons related to its statute or legal status, CEPOL shall accept, as satisfactory evidence, a sworn declaration or certificate, membership of a specific organisation, express authorisation or entry in the VAT register.

B.6.2.2. TECHNICAL AND PROFESSIONAL CAPACITY

Selection criteria:

- a) The tenderer must be authorised, under the national law of the European Union member state where they are registered, to provide temporary employment agency services

Evidence to be provided:

- Proof of registration in the professional register of temporary employment agencies under the conditions laid down in the national law of the European Union member state where the tenderer is established (in case of economic operators established in Hungary, legible photocopy of valid license issued by the relevant Hungarian authority)
- b) The tenderer must have a minimum experience of at least 3 years in providing the services as stated in these Tender Specifications, in particular providing English speaking temporary staff to international organisations (both public and private sector)

Evidence to be provided:

- a brief history of the economic operator, including length of time in business, overall size and description of activities relating to services of the type required in this invitation to tender;
- a presentation of at least 3 contracts signed in the last three years with international organisations (both public and private sector), each amounting to at least 50,000 EUR per year, providing English speaking temporary staff with similar job profiles as requested in these tender specifications. The tenderer is requested to specify the following in regard of each contract:

Customer name and address

Contact name, email address and telephone number

Contract reference and brief description of service undertaken, including type of job profiles supplied

Contract value

Name(s) of sub-contractors and/or consortium members (if any) and their role

N.B. CEPOL may contact any of the above companies for a reference. Your permission to do so will be assumed unless you state any objections.

- c) The tenderer must have a suitable organizational and staffing structure, available for the activities covered by the contract and ability to provide relevant administrative support. As a minimum the managerial staff and the members of the team proposed for the implementation of the contract must have at least 3 years of working experience in providing temporary employment agency services. The tenderer's nominated contact person (contract manager) must possess a very good command of written and spoken English language.

Evidence to be provided:

- organizational internal structure, the number of employees and the number of managerial staff;
- concise but informative curricula vitae (CVs) of relevant team members (in particular managerial staff and the members of the team proposed for the implementation of the contract)
- proof or certification that the nominated contact person (contract manager) possesses a very good command of written and spoken English language.

- d) The tenderer must have quality management systems in place.

Evidence to be provided:

- Evidence that tenderer has implemented a quality management system(s) (for example ISO 9001 certification or equivalent or if not certified by a third party, a description of the implemented quality management system).

B.7. ASSESMENT OF THE TENDERS: EVALUATION OF THE AWARD CRITERIA

Once the tenderer has demonstrated the appropriate eligibility and capacity to perform the contract on the grounds of the exclusion and selection criteria, their tenders will be checked for compliance with the requirements described in **Section B.1. Technical Specifications** of these tender specifications. The tenders which do not meet all the mandatory requirements will be rejected.

Award of the contract

The contract will be awarded under the **automatic award procedure** to the tenderer who submits the tender which satisfies all the technical specifications and provides the lowest price, i.e. the lowest average coefficient (commission).

The average coefficient (commission) will be determined on the basis of the tenderer's financial offer (see Financial Proposal Form in Annex III).

Please note that each coefficient (A, B, C and D) quoted by the tenderer cannot exceed 1,75. Tenders with higher coefficients will be rejected.

B.8. TIMETABLE

Milestone	Deadline (*)	Notes
Deadline for sending requests for additional clarifications	7 October 2014	The modalities for sending requests for additional clarifications are specified in Section C.5.
Deadline for dispatching tenders	14 October 2014	The modalities for preparing and dispatching tenders are specified in Sections C.1, C.2, C.3. and C.4.
Deadline for registering at the public opening session	17 October 2014	The modalities for attending and registering for the public opening session are specified in Section D.1.
Public opening session	21 October 2014, at 10:00 (Budapest time)	The public opening session will take place at premises in Budapest, Hungary, located at the following address: Ó utca 27 1066 Budapest Hungary
First meeting of the evaluation committee	Within 2 weeks following the public opening session	Estimated
Notification of the outcome of the procurement procedure to the successful and unsuccessful tenderers	Within 1 week after the award decision is signed	
Signature of the contract	End of November 2014	Estimated

SECTION C – INSTRUCTIONS ON HOW TO TENDER

C.1. CONTENTS OF YOUR TENDER

The tenders shall consist of the following three elements:

Envelope A: Administrative documentation

1. A cover letter enclosing the Tender on the official letterhead paper of the Tenderer and signed by an authorised representative of the Tenderer. The cover letter shall contain:
 - The name and the designation of the person who is authorised to sign the contract on behalf of the tenderer;
 - The written statement on tenderer's acceptance of the CEPOL's model contract without reservations;
 - The confirmation that the period of validity of the tender is as required in Section C.1.1.
2. Filled in Tenderer's Identification form (see **Annex V**)
3. Filled in Legal Entity Form (see **Annex VII**)
4. Filled in Financial Identification Form (see **Annex VIII**)
5. Information and documentation about the tenderer's eligibility and capacity including:
 - Original Declaration of Honour on Exclusion Criteria (see **Annex IV**) as specified in Section B.6.1.
 - Duly filled in and signed Tender form (see **Annex VI**)
 - Copies of all original certificates and documents on the tenderer's capacity as specified in Section B.6.2. issued by an official authority in the country of origin or provenance of the tenderer.
 - All other evidence documents and the information required for the assessment of the selection criteria as specified in Section B.6.2.
6. If applicable, information and documentation on members of consortia and subcontractors as specified in Section E.
7. Checklist of documents which tenderers must submit (see **Annex IX**)

Envelope B: Technical Proposal

Technical proposal duly signed by the tenderer's authorised representative on the front page and initialled on each page, in one signed original. Please use the Technical Proposal Form (see **Annex II**). For more details on the content of the technical proposal please refer to **section B.3. "THE CONTENT OF THE TECHNICAL PROPOSAL"** of these tender specifications.

Envelope C: Financial Proposal

Financial proposal duly filled in and signed by the tenderer's authorised representative, in one signed original. Please use the Financial Proposal Form (see **Annex III**). For more details on



the content of the technical proposal please refer to **section B.4. "THE CONTENT OF THE FINANCIAL PROPOSAL"** of these tender specifications.

C.1.1. IMPORTANT NOTE

- The tenders shall be submitted strictly in accordance with the conditions set out in these Tender Specifications (including the annexes). If any other conditions are attached to or referred to in the tenderer’s tender, the tenderer should declare that such conditions are entirely withdrawn.
- The period of validity of the tender, during which the tenderer may not modify the terms of the tender in any respect, must be at least six months following the deadline for dispatching tenders.
- **CEPOL reserves the right to decline without further comment any proposal that does not accept its model contract.**

C.2. LANGUAGE OF YOUR TENDER

The tenders may be submitted in any of the official languages of the European Union. Since CEPOL’s working language is English, CEPOL would highly appreciate to receive tenders written in English, although this does not constitute a selection or an award criterion and will be ignored for the purpose of assessing the tenders.

C.3. HOW TO PACKAGE YOUR TENDER?

Tenders must be submitted using the double envelope system – i.e. one outer envelope and one inner envelope - in order to guarantee the confidentiality and integrity of data. Both the **outer and the inner envelopes** must carry the following information:

CEPOL PROCUREMENT

TENDER – NOT TO BE OPENED BY RECEPTION OR SECURITY STAFF

Tender Ref. No. CEPOL/PR/OP/2014/001

Tender Title: Provision of temporary employment agency services in Budapest

Name of the Tenderer: -----

Address of the Tenderer: -----

If self-adhesive envelopes are used, they must be sealed with adhesive tape and the sender must sign across the tape.

The **inner envelope** shall contain three envelopes properly marked, as follows:

- **Envelope A** containing the **Administrative documentation**



- **Envelope B** containing one signed original of the **Technical proposal**
- **Envelope C** containing one signed original of the **Financial proposal**

C.4. HOW TO DISPATCH YOUR TENDER?

The tenderer shall dispatch his tender not later than the date and time indicated in Section B.8.

The tenderer may choose to dispatch his tender by registered mail, courier service or hand delivery, to the following address:

European Police College (CEPOL)
Ó utca 27
1066 Budapest
Hungary

Tenders sent by other means (e.g. by e-mail or fax) or dispatched later than the deadline indicated in Section B.8 will be rejected.

N.B. The tenderer shall note that, in case of tenders dispatched through registered mail or courier service, if the proof of dispatch is duly provided to CEPOL as explained in Section C.4.1.a below, tenders will be accepted even if – due to unexpected delays – they arrive after the date of the opening session.

If no proof of dispatch is provided to CEPOL and the tenders arrive after the opening session takes place, tenders will be rejected.

C.4.1. IMPORTANT NOTE: PROOF OF DISPATCH

C.4.1.a. REGISTERED MAIL AND COURIER SERVICE

The tenderer shall dispatch its tender to the postal or courier service by the deadline indicated in **Section B.8** at the latest.

As a proof of dispatch, date and time of dispatch shall be clearly indicated by the postal or courier service on the outer envelope of the tender.

In addition, the tenderer shall obtain a receipt of delivery issued by the postal or courier service clearly indicating the date and time of dispatch. By the deadline indicated in **Section B.8**, the tenderer must send a copy of this receipt to CEPOL by e-mail (tenders@cepol.europa.eu), specifying the title and reference number of this procurement procedure, together with the name, email address and telephone number of the tenderer.

C.4.1.b. HAND DELIVERY

The tenderer shall hand in its tender to the official taking delivery by the deadline indicated in **Section B.8** at the latest.

As a proof of dispatch, the tenderer shall obtain a receipt, signed and dated by the CEPOL's official taking delivery, clearly indicating the date and time when the official took delivery of the tender.



In order to ensure punctual hand delivery, the tenderer is strongly advised to take into account the time needed for security checks when entering the premises of CEPOL and for the actual handover of its tender to the CEPOL's official in charge of taking delivery.

CEPOL may not be held liable for any delays incurred by the tenderer when in CEPOL's premises; the tenderer alone is responsible for ensuring that its tender is delivered on time.

C.5. CONTACTS BETWEEN CEPOL AND TENDERERS

Contacts between CEPOL and the tenderer may only take place in exceptional circumstances, under the following conditions:

C.5.1. BEFORE THE DEADLINE FOR DISPATCHING TENDERS

C.5.1.1. REQUESTS FOR CLARIFICATIONS

Should the tenderer discover any discrepancies in the Tender Specifications or be in any doubt as to their meaning, the tenderer should notify CEPOL.

The tenderer may also request additional information and/or clarifications on the procurement procedure, the Tender Specifications or the nature of the contract.

Such requests shall be made in writing only; no telephone queries will be accepted.

The requests shall indicate the tender reference number and title, and shall be sent by e-mail to tenders@cepol.europa.eu

All queries shall be sent to CEPOL no later than the deadline indicated in **Section B.8**. Tenderers shall note that CEPOL is not bound to reply to requests for additional clarifications made less than 5 working days before the deadline for dispatching tenders.

C.5.1.2. AMENDMENT OF THE TENDER SPECIFICATIONS

At any time prior to the deadline for dispatching tenders, CEPOL may modify the Tender Specifications by amendment.

In order to allow tenderers reasonable time in which to take the amendment into account in preparing their tenders, CEPOL, at its discretion, may extend the deadline for dispatching tenders.

N.B. The information concerning requests for clarifications and/or amendments of the Tender Specifications will be made available electronically on the CEPOL web site (<http://www.cepol.europa.eu/index.php?id=calls-for-tender>) no later than 6 days before the deadline for dispatching tenders.

CEPOL web site will be updated regularly. It is the tenderer's responsibility to check for updates and modifications during the tendering period.

Clarifications and/or amendments will be regarded as an integral part of the Tender Specifications.

C.5.2. AFTER THE DEADLINE FOR DISPATCHING TENDERS

If, after the deadline for dispatching tenders, a clarification is needed by CEPOL or if obvious clerical errors in the tender need to be corrected, CEPOL may contact the tenderer, although such contacts may not lead to any alterations of the terms of the submitted tender.

SECTION D – HOW WILL TENDERS BE EVALUATED?

D.1. PUBLIC OPENING SESSION

Tenders are opened by an opening committee, whose members are appointed by CEPOL on a personal basis under guarantee of impartiality and confidentiality.

D.1.1. FORMAL OPENING REQUIREMENTS

The main aim of the opening session is to check whether the tenders received are compliant with the following formal requirements:

1. the tender was not dispatched later than the dispatch deadline indicated in **Section B.8**,
2. the inner envelope containing the tender is sealed as specified in **Section C.3**, in order to guarantee the confidentiality and integrity of data,
3. the tender contains information and documentation indicated in **Section C.1**,
4. the Technical and Financial proposals are signed on the front page and initialled on each page, as indicated in **Section C.1**,
5. the tender is submitted in the number of copies required in **Section C.3**.

If tenders are not compliant with requirements no. 1 and 2, they will be rejected.

D.1.2. MODALITIES TO ATTEND THE PUBLIC OPENING SESSION

The public opening session will take place at CEPOL's premises on the date and time indicated **Section B.8**.

One representative per tenderer is allowed to attend the opening session as an observer.

Should a tenderer wish to be present, it shall inform CEPOL of the name of its representative by email (tenders@cepol.europa.eu), not later than the date and time indicated in **Section B.8**.

For security reasons, the tenderers who do not register within the given deadline will not be allowed to attend the opening session.

D.2. TENDER EVALUATION SESSION

Tenders complying with the formal opening requirements checked during the opening session are evaluated in four stages by an evaluation committee, whose members are appointed by CEPOL on a personal basis under guarantee of impartiality and confidentiality.

- (i) The evaluation committee first checks the eligibility of the tenderer to participate in the procurement procedure as defined in **Section B.6.1**.
- (ii) The evaluation committee then checks the capacity of the tenderer to perform the contract against the selection criteria as defined in **Section B.6.2**. If one of the relevant criteria is not positive, its tender may not be further evaluated.
- (iii) The evaluation committee checks if all the minimum requirements listed in **Section B.1** are met. The tenders that do not meet all the minimum requirements will be rejected.
- (iv) Afterwards, the evaluation committee evaluates the technical and financial proposals against the award criteria and identifies winning tender as explained in **Section B.7**.

In case of joint offers submitted by consortia and in case of subcontracting, the exclusion, selection and award criteria are assessed in compliance with the terms and conditions specified in **Section E**.

N.B. The evaluation procedure is confidential. The deliberations of the evaluation committee are held in closed session and its recommendations are collective. The members of the evaluation committee are bound to confidentiality.

SECTION E – JOINT OFFERS SUBMITTED BY CONSORTIA AND SUBCONTRACTING: TERMS AND CONDITIONS

Companies can consider two ways of collaborating in a tender: either as joint partners in the tender or through subcontracting. Unless stated otherwise in the contract notice and/or the tendering specifications, both **joint tenders** and **subcontracting** are allowed in response to a call for tenders issued by CEPOL. Tenders may even combine both approaches.

In any case, the file must specify very clearly whether each economic operator involved in the tender is acting as a partner in a joint tender or as a subcontractor (this also applies where the various companies involved belong to the same group, or even where one is the parent company of the others). Please fill in the relevant information in the **Tender Form (see Annex VII)** for this purpose.

The implications of these two modes of collaboration are radically different. So that you can understand them both fully, they are outlined below.

E.1. JOINT OFFERS SUBMITTED BY CONSORTIA

E.1.1. INTRODUCTION

Groups of economic operators (consortia) are authorised to submit tenders (joint offers). In this case, each member of the consortium shall fulfil the requirements and accept the terms and

conditions set out in the Invitation to Tender, the Tender Specifications, the Model Contract as well as all the relevant annexes.

The members of the consortium shall designate one member as Consortium Leader with full authority to bind the consortium and each of its members. The Consortium Leader shall act as a single point of contact with CEPOL in connection with the present procurement procedure.

CEPOL may not demand that consortia must have a given legal form in order to be allowed to submit a tender. However, the consortium selected may be required to adopt a given legal form after it has been awarded the contract and before the contract is signed, if this change is necessary to the proper performance of the contract.

E.1.2. DOCUMENTATION / INFORMATION TO BE PROVIDED

Each member of the consortium must provide the following documentation:

- Documentation related to its eligibility to tender, as specified in **Section B.6.1**;
- Documentation related to the economic and financial capacity of the tenderer and documentation related to its legal capacity as specified in **Section B.6.2.1**;

Documentation related to its technical and professional capacity, as specified in **Section B.6.2.2**, shall relate to the whole consortium

E.1.3. EVALUATION

Joint offers submitted by consortia will be assessed as follows:

- The exclusion criteria (**Section B.6.1**) and the selection criteria for the legal capacity (**Section B.6.2.1**) will be assessed in relation to each member of the consortium individually;
- The selection criteria for the economic and financial capacity (**Section B.6.2.1**) will be assessed as follows:
 - For criteria set as minimum viability standards on financial and economic standing (e.g. by means of appropriate statements from banks or balance sheets), an individual evaluation will be made;
 - For criteria that are deemed to be achieved above a certain level (e.g. overall turnover or turnover with respect to the specific tender), a consolidated assessment – all members of the consortium together – will be made;
- The selection criteria for the technical and professional capacity (**Section B.6.2.2**) will be assessed in relation to the combined capacities of all members of the consortium, as a whole;
- The technical and financial evaluation of the offers (**Section B.7**) will be carried out in relation to the tender.

Since all members of the consortium are jointly and severally liable towards CEPOL for the performance of the contract, statements included in the joint offer saying, for instance:

- that each member of the consortium will be responsible only for a specific part of the contract, or



- that a separate contract should be signed with each member of the consortium if the joint offer is successful,
- are incompatible with the principle of joint and several liability.

CEPOL will disregard any such statement contained in a joint offer, and it reserves the right to reject such offers without further evaluation, on the grounds that they do not comply with the Tender Specifications.

N.B. If a member of the consortium does not fulfil one of the exclusion or selection criteria, the whole consortium shall be excluded.

E.1.4. CONTRACT IMPLEMENTATION

Once the Contract has entered into force, all members of the consortium shall be jointly and severally liable towards CEPOL for the performance of the Contract, they shall comply with the terms and conditions of the Contract and ensure the proper execution of their respective share of the services.

The Consortium Leader – duly authorised by the other members of the consortium – will be entitled to sign any contractual documents; it shall act as a single point of contact with CEPOL in connection with the services to be provided under the Contract; it shall co-ordinate the provision of the services by the consortium members to CEPOL; it shall guarantee a proper administration of the Contract.

The composition of the consortium and the allocation of tasks among the members of the consortium shall not be altered without prior written information to CEPOL.

E.2. SUBCONTRACTING

E.2.1. INTRODUCTION

The tenderer may subcontract the tasks specified in Section B.1 (Terms of Reference) to other economic operators, as long as the supplies and/or services are provided in accordance with the Tender Specifications and have no impact on the prices proposed in its financial proposal.

E.2.2. DOCUMENTATION / INFORMATION TO BE PROVIDED

The tenderer shall:

- (i) State which tasks it intends to subcontract and clearly indicate the already identified subcontractor(s), their roles, activities and responsibilities;
- (ii) Specify the volume or proportion of the activities likely to be subcontracted;

In addition, if the tenderer intends to subcontract above 50% of the activities specified in Section B.1 to other economic operators, and the subcontractor(s) is/are already identified, the tenderer shall provide the following documentation for each subcontractor:

- Documentation related to the eligibility to tender of the already identified subcontractor(s), as specified in Section B.6.1
- Documentation related to the economic and financial capacity and documentation related to the legal capacity of the subcontractor, as specified in Section B.6.2.1;
- Documentation related to the technical and professional capacity of the subcontractor (documentation to be provided to the extent of the activities that will be subcontracted), as specified in Section B.6.2.2.

E.2.3. EVALUATION

In case of subcontracting, the tender will be assessed as follows:

- *(if applicable)* the exclusion criteria (Section B.6.1) and the selection criteria for the legal capacity (Section B.6.2.1) will be assessed in relation to each proposed subcontractor individually;
- *(if applicable)* the selection criteria for the economic and financial capacity (Section B.6.2.1) will be assessed as follows:
 - For criteria set as minimum viability standards on financial and economic standing (e.g. by means of appropriate statements from banks or balance sheets), an individual evaluation will be made;
 - For criteria that are deemed to be achieved above a certain level (e.g. overall turnover or turnover with respect to the specific tender), a consolidated assessment – tenderer plus subcontractor(s) – will be made, depending on the extent to which the subcontractor(s) will put their resources at the disposal of the tenderer for the performance of the contract;
- *(if applicable)* the selection criteria for the technical and professional capacity (Section B.6.2.2) will be assessed in relation to the combined capacities of the tenderer and the subcontractor(s), as a whole, depending on the extent to which the subcontractor(s) will put their resources at the disposal of the tenderer for the performance of the contract;
- The technical and financial evaluation of the offers (Section B.7) will be carried out in relation to the tender.

E.2.4. CONTRACT IMPLEMENTATION

Once the contract has entered into force, the successful tenderer shall retain full liability towards CEPOL for the performance of the contract as a whole. CEPOL will not have any direct legal commitment with the subcontractor(s).

During the execution of the contract, the contractor will need CEPOL's express authorisation to replace a subcontractor with another subcontractor and/or to subcontract tasks for which subcontracting was not envisaged in the original tender, in compliance with the provisions on subcontracting foreseen in the contract.

SECTION F – SIGNATURE OF THE CONTRACT WITH THE SUCCESSFUL TENDERER: PROVISION OF DOCUMENTATION

Eligibility documentation (exclusion criteria)

The successful tenderer to whom CEPOL intends to award the contract will have to provide – within a time limit defined by CEPOL and preceding the signature of the contract – specific evidence in order to prove that they are not in a case of exclusion.

The following documentary evidence, confirming the declaration on honour, as referred to in Article 143 (3) of the Rules of Application (Commission Delegated Regulation (EU) No 1268/2012 of 29 October 2012 on the rules of application of Regulation (EU, Euratom) No 966/2012 of the European Parliament and of the Council on the financial rules applicable to the general budget of the Union) is listed below and will be accepted in **original only**:

1. For the situations described in point (a), (b) or (e) of **Section B.6.1** of the Tender Specifications, CEPOL shall accept, as satisfactory evidence, a recent extract from the judicial record or, failing that, a recent equivalent document issued by a judicial or administrative authority in the country of origin or provenance showing that those requirements are satisfied (eligibility documents 1);
2. For the situation described in points (a) and (d) of **Section B.6.1** of the Tender Specifications, CEPOL shall accept, as satisfactory evidence, a recent certificate issued by the competent authority of the State concerned (eligibility documents 2).

However, where the eligibility documents 1 and 2 are not issued in the country concerned, CEPOL shall accept, as satisfactory evidence for the situations described in points a) to e) of **Section B.6.1** of the Tender Specifications, a sworn or, failing that, a solemn statement made by the successful tenderer before a judicial or administrative authority, a notary or a qualified professional body in its country of origin or provenance, clearly stating that the requested eligibility documents are not issued in the country concerned and that the successful tenderer is not in one of the above-described situations.

Depending on the national legislation of the country in which the successful tenderer is established, these documents must relate to legal persons and/or natural persons. Where considered necessary by CEPOL, the successful tenderer may be requested to provide that documentary evidence for company directors or any person with powers of representation, decision-making or control in relation to the successful tenderer.

However, CEPOL may decide to waive the obligation of the successful tenderer to submit the documentary evidence if such evidence has already been submitted to CEPOL for the purposes of another procurement procedure and provided that the issuing date of the documents does not exceed one year and that they are still valid. In such a case, the successful tenderer shall declare on its honour that the documentary evidence has already been provided to CEPOL in a previous procurement procedure and confirm that no changes in its situation have occurred.

N.B. In case of joint offers submitted by consortia, the above listed documentary evidence shall be provided by each member of the consortium.

In case of subcontracting, the above listed documentary evidence shall be provided on

CEPOL's request.

The successful tenderer shall acknowledge that the notification letter sent by CEPOL to inform him that CEPOL intends to award him the contract does not constitute the award of the contract itself. This will not be completed until the contract has been signed by the successful tenderer and CEPOL.

Please note that the signature of the contract between CEPOL and the successful tenderer will be conditional upon provision of the documentary evidence from the successful tenderer.

Capacity documentation (selection criteria)

On CEPOL's request, the successful tenderer shall submit – within a time limit defined by CEPOL and preceding the signature of the contract – the original certificates / documents to CEPOL for conformity check prior to the signature of the contract.

In such case, please note that the signature of the contract between CEPOL and the successful tenderer will be conditional upon provision of the original certificates / documents from the successful tenderer.

LIST OF ANNEXES

Please see attached as separate documents the following annexes to the tender specifications:

ANNEX I – MODEL CONTRACT

ANNEX II – TECHNICAL PROPOSAL FORM

ANNEX III – FINANCIAL PROPOSAL FORM

ANNEX IV – DECLARATION BY THE TENDERER

ANNEX V – IDENTIFICATION OF THE TENDERER

ANNEX VI – TENDER FORM

ANNEX VII – LEGAL ENTITY FORM

ANNEX VIII – FINANCIAL IDENTIFICATION FORM

ANNEX IX - CHECKLIST OF DOCUMENTS WHICH TENDERERS MUST SUBMIT

ANNEX X - SALARY SCALE OF EU BODY CONTRACTUAL AGENTS APPLICABLE TO THE CEPOL (FOR INFORMATION, 2014)